By: Fallon H.B. No. 4131

Substitute the following for H.B. No. 4131:

By: Laubenberg C.S.H.B. No. 4131

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to assisting voters and other voting processes and
- 3 procedures; creating criminal offenses; increasing criminal
- 4 penalties.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 61.034, Election Code, is amended to
- 7 read as follows:
- 8 Sec. 61.034. TRANSLATING BALLOT. If a voter cannot
- 9 comprehend the language in which the ballot is printed, the voter
- 10 may receive voting assistance under Section 64.031 [an interpreter
- 11 may accompany the voter to the voting station for the purpose of
- 12 translating the ballot to the voter].
- 13 SECTION 2. Section 63.012, Election Code, is amended to
- 14 read as follows:
- 15 Sec. 63.012. UNLAWFULLY ACCEPTING OR REFUSING TO ACCEPT
- 16 VOTER. (a) An election officer commits an offense if the officer
- 17 knowingly:
- 18 (1) permits an ineligible voter to vote other than as
- 19 provided by Section 63.011; [er]
- 20 (2) permits an unlawful vote or ineligible ballot to
- 21 be cast in a manner that will be counted; or
- 22 (3) refuses to accept a person for voting whose
- 23 acceptance is required by this code.
- 24 (b) An offense under this section is a Class A [B]

- 1 misdemeanor.
- 2 SECTION 3. Subchapter B, Chapter 64, Election Code, is
- 3 amended by adding Section 64.030 to read as follows:
- 4 Sec. 64.030. DEFINITIONS. In this subchapter:
- 5 (1) "Assistance" includes any activity, other than a
- 6 general procedure or instruction by an election officer, in which a
- 7 person:
- 8 (A) communicates with a voter in the presence of
- 9 a ballot regarding the voting of the ballot;
- 10 <u>(B) aids a voter by reading or marking the</u>
- 11 ballot; or
- 12 (C) takes physical possession of a ballot voted
- 13 by another person.
- 14 (2) "Disability" means any physical impairment that
- 15 renders a person unable to physically complete or cast a ballot.
- SECTION 4. Section 64.031, Election Code, is amended to
- 17 read as follows:
- 18 Sec. 64.031. VOTING [ELIGIBILITY FOR] ASSISTANCE FOR BLIND,
- 19 DISABLED, OR ILLITERATE PERSON. A voter who is unable to read or
- 20 mark the ballot by reason of blindness, disability, or [is eligible
- 21 to receive assistance in marking the ballot, as provided by this
- 22 subchapter, if the voter cannot prepare the ballot because of:
- [(1) a physical disability that renders the voter
- 24 unable to write or see; or
- $[\frac{(2)}{an}]$ inability to read the language in which the
- 26 ballot is written is eligible for assistance as provided by this
- 27 subchapter.

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- 1 SECTION 5. Sections 64.032(c) and (d), Election Code, are
- 2 amended to read as follows:
- 3 (c) On the voter's request <u>for assistance indicating a</u>
- 4 reason for eligibility listed under Section 64.031, the voter may
- 5 be assisted by any person selected by the voter other than the
- 6 voter's employer, an agent of the voter's employer, or an officer or
- 7 agent of a labor union to which the voter belongs. A voter is not
- 8 required to provide further proof of eligibility for assistance in
- 9 order to receive assistance.
- 10 (d) If assistance is provided by a person of the voter's
- 11 choice, an election officer shall enter the person's name and
- 12 address on the poll list beside the voter's name and shall require
- 13 the assistant to complete a voter assistance affidavit under
- 14 Section 64.034.
- 15 SECTION 6. Section 64.034, Election Code, is amended to
- 16 read as follows:
- 17 Sec. 64.034. VOTER ASSISTANCE AFFIDAVIT [OATH].
- 18 (a) Before a [A] person other than an election officer provides
- 19 [selected to provide] assistance to a voter, the assisting person
- 20 must complete, sign, and submit an affidavit that includes:
- 21 (1) the assisting person's legal name, residence
- 22 address, and date of birth;
- 23 (2) the nature of the relationship of the person to the
- 24 voter;
- 25 (3) the reason for the voter's eligibility to receive
- 26 assistance under Section 64.031;
- 27 (4) a disclosure of whether the assisting person has

- 1 been compensated in any way or offered or promised any type of
- 2 compensation, political favor, or official act of discretion to
- 3 assist voters; and
- 4 (5) [must take] the following oath, which must be
- 5 administered by an election officer at the polling place, before
- 6 providing assistance:
- 7 "I swear (or affirm) under penalty of law that all of the
- 8 above information and affirmations are true and accurate, and that
- 9 I will not suggest, by word, sign, or gesture, how the voter should
- 10 vote nor communicate any opinion regarding any candidate, measure,
- 11 or political party; I will confine my assistance to answering the
- 12 voter's questions about the process of casting the ballot, to
- 13 stating propositions on the ballot, and to naming candidates and,
- 14 if listed, their political parties; I will prepare the voter's
- 15 ballot only as the voter specifically directs; and I am not the
- 16 voter's employer, an agent of the voter's employer, or an officer or
- 17 agent of a labor union to which the voter belongs. I understand it
- 18 is a criminal offense to provide false information in this
- 19 affidavit, to make any record of or divulge any information about
- 20 how a voter has voted, or to in any way influence the independent
- 21 <u>choice of the voter</u>."
- 22 <u>(b) Before allowing a person to assist a voter under</u>
- 23 <u>Subsection (a), an election officer must:</u>
- 24 (1) review the voter assistance affidavit form and
- 25 confirm that the form is complete;
- 26 (2) note on the form the reason provided by the voter
- 27 for eligibility for assistance under Section 64.031;

- 1 (3) confirm that the assisting person is eligible to
- 2 assist the voter under Section 64.032 based on the answers
- 3 provided;
- 4 (4) administer the oath to the assisting person; and
- 5 (5) sign the voter assistance affidavit attesting that
- 6 the officer has complied with Subdivisions (1)-(4).
- 7 (c) An election officer commits an offense if the officer
- 8 knowingly fails to comply with any part of Subsection (b). An
- 9 offense under this subsection is a Class A misdemeanor.
- 10 (d) A person commits an offense if the person knowingly
- 11 provides false information on a voter assistance affidavit. An
- 12 offense under this subsection is a state jail felony.
- 13 (e) A person commits an offense if the person knowingly
- 14 omits information on an affidavit under this section. An offense
- 15 <u>under this subsection is a Class A misdemeanor.</u>
- (f) An offense under this section is increased to the next
- 17 higher category of offense if it is shown on the trial of an offense
- 18 under this section that:
- 19 (1) the defendant was previously convicted of an
- 20 offense under this code;
- 21 (2) the offense involved a voter 65 years of age or
- 22 <u>older; or</u>
- 23 (3) the defendant committed another offense under this
- 24 section in the same election.
- 25 (g) The secretary of state shall prescribe a form to
- 26 implement this section.
- SECTION 7. Section 64.036, Election Code, is amended to

- 1 read as follows:
- 2 Sec. 64.036. UNLAWFULLY ASSISTING OR INFLUENCING A VOTER
- 3 [UNLAWFUL ASSISTANCE]. (a) A person commits an offense if the
- 4 person knowingly:
- 5 (1) provides assistance to a voter who is not <u>blind</u>,
- 6 <u>disabled</u>, or unable to read or write [eligible for assistance];
- 7 (2) while assisting a voter prepares the voter's
- 8 ballot in a way other than the way the voter directs or without
- 9 specific direction from the voter for each selection the assisting
- 10 person marks on the ballot;
- 11 (3) while assisting a voter suggests by word, sign, or
- 12 gesture how the voter should vote; or
- 13 (4) provides assistance to a voter who has not
- 14 requested assistance and $[\frac{\partial \mathbf{r}}{\partial t}]$ selected the person to assist the
- 15 voter.
- 16 (b) A person commits an offense if the person knowingly
- 17 assists a voter in violation of Section $64.032 \left[\frac{64.032(c)}{c} \right]$.
- 18 (c) An election officer commits an offense if the officer
- 19 knowingly permits a person to provide assistance:
- 20 (1) to a voter in violation of this section [who is not
- 21 eligible for assistance]; or
- 22 (2) in violation of Section 64.032 [64.032(c)].
- 23 (d) An offense under this section is a state jail felony,
- 24 unless the offense is committed under Subsection (c), in which case
- 25 it is a Class A misdemeanor.
- 26 (e) An offense under this section is increased to the next
- 27 higher category of offense if it is shown on the trial of an offense

- 1 under this section that:
- 2 (1) the defendant was previously convicted of an
- 3 offense under this code;
- 4 (2) the offense involved a voter 65 years of age or
- 5 older; or
- 6 (3) the defendant committed another offense under this
- 7 <u>section in the same election.</u>
- 8 <u>(f) If conduct that constitutes an offense under this</u>
- 9 section also constitutes an offense under any other law, the actor
- 10 may be prosecuted under this section, the other law, or both.
- SECTION 8. Section 84.004(e), Election Code, is amended to
- 12 read as follows:
- (e) An offense under this section is a Class A [B]
- 14 misdemeanor.
- 15 SECTION 9. Section 84.0041, Election Code, is amended to
- 16 read as follows:
- 17 Sec. 84.0041. FRAUDULENT USE OF [PROVIDING FALSE
- 18 INFORMATION ON] APPLICATION FOR BALLOT BY MAIL. (a) A person
- 19 commits an offense if the person:
- 20 (1) knowingly provides false information on an
- 21 application for [an early voting] ballot by mail;
- 22 (2) intentionally causes false information to be
- 23 provided on an application for ballot by mail;
- 24 (3) knowingly submits an application for ballot by
- 25 mail without the knowledge and authorization of the voter; or
- 26 (4) knowingly alters or provides information on a
- 27 voter's application for ballot by mail without the voter's request.

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- 1 (b) An offense under this section is a state jail felony
- 2 [unless the person is the applicant, is related to the applicant
- 3 within the second degree by affinity or the third degree by
- 4 consanguinity, as determined under Subchapter B, Chapter 573,
- 5 Government Code, or is registered to vote at the same address as the
- 6 applicant, in which event the offense is a Class A misdemeanor].
- 7 (c) An offense under Subsection (a)(4) does not apply to an
- 8 early voting clerk or deputy early voting clerk who receives and
- 9 marks an application for administrative purposes only.
- 10 (d) An offense under this section is increased to the next
- 11 higher category of offense if it is shown on the trial of an offense
- 12 under this section that:
- 13 (1) the defendant was previously convicted of an
- 14 offense under this code;
- 15 (2) the offense involved a voter 65 years of age or
- 16 <u>older; or</u>
- 17 (3) the defendant committed another offense under this
- 18 section in the same election.
- 19 SECTION 10. The heading to Section 86.0051, Election Code,
- 20 is amended to read as follows:
- Sec. 86.0051. <u>UNLAWFUL</u> CARRIER ENVELOPE ACTION BY PERSON
- 22 OTHER THAN VOTER[+ OFFENSES].
- 23 SECTION 11. Section 86.0051, Election Code, is amended by
- 24 amending Subsections (b), (d), and (e) and adding Subsection (f) to
- 25 read as follows:
- 26 (b) A person other than the voter who <u>assists a voter by</u>
- 27 depositing [deposits] the carrier envelope in the mail or with a

- 1 common or contract carrier or who obtains the carrier envelope for
- 2 that <u>purpose</u> must provide the <u>information required to be provided</u>
- 3 on the certificate [person's signature, printed name, and residence
- 4 address] on the reverse side of the envelope.
- 5 (d) An offense under this section is a Class A $\left[\frac{B}{2}\right]$
- 6 misdemeanor, unless it is shown on the trial of an offense under
- 7 this section that the person committed [is convicted of] an offense
- 8 under Section 64.036 for providing unlawful assistance to the same
- 9 voter in connection with the same ballot, in which event the offense
- 10 is a state jail felony.
- 11 (e) This section does [Subsections (a) and (c) do] not
- 12 apply if the person is related to the voter [applicant] within the
- 13 second degree by affinity or the third degree by consanguinity, as
- 14 determined under Subchapter B, Chapter 573, Government Code, or was
- 15 physically living in [is registered to vote at] the same dwelling
- 16 [address] as the voter at the time of the event [applicant].
- 17 <u>(f) If conduct that constitutes an offense under this</u>
- 18 section also constitutes an offense under any other law, the actor
- 19 may be prosecuted under this section, the other law, or both.
- SECTION 12. Sections 86.006(f), (g), and (g-1), Election
- 21 Code, are amended to read as follows:
- 22 (f) A person commits an offense if the person knowingly
- 23 possesses an official ballot or official carrier envelope provided
- 24 under this code to another. Unless the person possessed the ballot
- 25 or carrier envelope with intent to defraud the voter or the election
- 26 authority, this subsection does not apply to a person who, on the
- 27 date of the offense, was:

- 1 related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under 2 3 Subchapter B, Chapter 573, Government Code; physically living in [registered to vote at] the 4 5 same dwelling [address] as the voter; an early voting clerk or a deputy early voting 6 (3) 7 clerk; 8 (4)a person who possesses a ballot or [the] carrier envelope solely for the purpose of lawfully assisting a voter who 9 was eligible for assistance under Section 86.010 and complied fully 10 with: 11 12 (A) Section 86.010; and (B) Section 86.0051, if assistance was provided 13 only in order to deposit the envelope in the mail or with a common or 14 15 contract carrier [and who provides the information required by Section 86.0051(b) in accordance with that section]; 16 17 (5) an employee of the United States Postal Service working in the normal course of the employee's authorized duties; 18 19 or a common or contract carrier working in the normal 20 (6)
- An offense under Subsection (f) is a Class A misdemeanor unless the defendant possessed the ballot or carrier envelope 26 without the request of the voter, in which case it is a felony of the third degree. If conduct that constitutes an offense under this

course of the carrier's authorized duties if the official ballot is

sealed in an official carrier envelope that is accompanied by an

individual delivery receipt for that particular carrier envelope.

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- 1 section also constitutes an offense under any other law, the actor
- 2 may be prosecuted under this section, the other law, or both [+
- 3 [(1) a Class B misdemeanor if the person possesses at
- 4 least one but fewer than 10 ballots or carrier envelopes unless the
- 5 person possesses the ballots or carrier envelopes without the
- 6 consent of the voters, in which event the offense is a state jail
- 7 felony;
- 8 [(2) a Class A misdemeanor if the person possesses at
- 9 least 10 but fewer than 20 ballots or carrier envelopes unless the
- 10 person possesses the ballots or carrier envelopes without the
- 11 consent of the voters, in which event the offense is a felony of the
- 12 third degree; or
- 13 [(3) a state jail felony if the person possesses 20 or
- 14 more ballots or carrier envelopes unless the person possesses the
- 15 ballots or carrier envelopes without the consent of the voters, in
- 16 which event the offense is a felony of the second degree].
- 17 (g-1) An offense under Subsection (g) is increased to the
- 18 next higher category of offense if it is shown on the trial of an
- 19 offense under this section that:
- 20 (1) the defendant was previously convicted of an
- 21 offense under this code;
- 22 (2) the offense involved an individual 65 years of age
- 23 <u>or older; or</u>
- 24 (3) the defendant committed another offense under this
- 25 section in the same election [When ballots or carrier envelopes are
- 26 obtained in violation of this section pursuant to one scheme or
- 27 continuing course of conduct, whether from the same or several

- 1 sources, the conduct may be considered as one offense and the number
- 2 of ballots or carrier envelopes aggregated in determining the grade
- 3 of the offense].
- 4 SECTION 13. Section 86.010, Election Code, is amended to
- 5 read as follows:
- 6 Sec. 86.010. <u>UNLAWFULLY</u> ASSISTING VOTER <u>VOTING BALLOT BY</u>
- 7 MAIL. (a) A voter casting a ballot by mail who would be eligible
- 8 under Section 64.031 to receive assistance at a polling place may
- 9 select a person as provided by Section 64.032(c) to assist the voter
- 10 in preparing the ballot.
- 11 (b) Assistance rendered under this section is limited to
- 12 that authorized by this code at a polling place, except that a voter
- 13 with a disability who is physically unable to deposit the ballot and
- 14 carrier envelope in the mail may also select a person as provided by
- 15 <u>Section 64.032(c)</u> to assist the voter by depositing a sealed
- 16 <u>carrier envelope in the mail</u>.
- 17 (c) The person assisting the voter must sign and complete a
- 18 written affidavit [oath] prescribed by Section 64.034 that is part
- 19 of the certificate on the official carrier envelope.
- 20 (d) If a voter is assisted in violation of this section
- 21 [Subsection (a) or (b)], the voter's ballot may not be counted.
- 22 (e) <u>Before accepting a ballot under this section</u>, an early
- 23 voting clerk must confirm the information provided under Subsection
- 24 (c) following the procedure described by Section 64.034(b)
- 25 person who assists a voter to prepare a ballot to be voted by mail
- 26 shall enter the person's signature, printed name, and residence
- 27 address on the official carrier envelope of the voter].

- (f) A person who assists a voter commits an offense if the person knowingly fails to provide the information on the official carrier envelope [as] required by Subsection (c) [(e)].
- (g) An offense under this section is a [Class A misdemeanor unless the person is convicted of an offense under Section 64.036 for providing unlawful assistance to the same voter, in which event the offense is a state jail felony.
- (h) Subsection (c) or (f) does not apply if the person is related to the voter [applicant] within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or was physically living in [is registered to vote at] the same dwelling [address] as the voter at the time of the event [applicant].
- 14 <u>(i) An offense under this section is increased to the next</u>
 15 <u>higher category of offense if it is shown on the trial of an offense</u>
 16 under this section that:
- 17 <u>(1) the defendant was previously convicted of an</u>
 18 offense under this code;
- 19 (2) the offense involved a voter 65 years of age or 20 older; or
- 21 (3) the defendant committed another offense under this 22 section in the same election.
- 23 <u>(j) If conduct that constitutes an offense under this</u>
 24 <u>section also constitutes an offense under any other law, the actor</u>
 25 <u>may be prosecuted under this section, the other law, or both.</u>
- SECTION 14. Section 86.0105, Election Code, is amended to read as follows:

- Sec. 86.0105. PAID VOTE HARVESTING ACTIVITY [COMPENSATION
- 2 FOR ASSISTING VOTERS PROHIBITED]. (a) A person commits an offense
- 3 if the person:
- 4 (1) compensates or offers to compensate another person
- 5 for collecting mail ballots or assisting voters [as provided by
- 6 Section 86.010, as part of any performance-based compensation
- 7 scheme based on the number of <u>ballots collected or</u> voters assisted
- 8 or in which another person is presented with a quota of ballots to
- 9 be collected or voters to be assisted [as provided by Section
- 10 86.010];
- 11 (2) engages in another practice that causes another
- 12 person's compensation from or employment status with the person to
- 13 be dependent on the number of ballots collected or voters assisted
- 14 [as provided by Section 86.010]; or
- 15 (3) [with knowledge that accepting compensation for
- 16 such activity is illegal, accepts compensation or an offer of
- 17 compensation for an activity described by Subdivision (1) or (2).
- 18 (b) Except as provided by Subsection (c), an offense under
- 19 this section is a Class A misdemeanor [punishable by:
- 20 [(1) confinement in jail for a term of not more than
- 21 one year or less than 30 days; or
- [(2) confinement described by Subdivision (1) and a
- 23 fine not to exceed \$4,000].
- 24 (c) An offense under this section is <u>increased to the next</u>
- 25 higher category of offense [a state jail felony] if it is shown on
- 26 the trial of an offense under this section that:
- 27 (1) the defendant was previously convicted of an

- 1 offense under this code;
- 2 (2) the offense involved a voter 65 years of age or
- 3 older; or
- 4 (3) the defendant committed another offense [two or
- 5 more times] under this section in the same election.
- 6 (d) An officer, director, or other agent of an entity that
- 7 commits an offense under this section is punishable for the
- 8 offense.
- 9 (e) For purposes of this section, compensation means any
- 10 form of monetary payment, goods, services, benefits, or promises or
- 11 offers of employment, or any other form of consideration offered to
- 12 another person in exchange for assisting voters.
- 13 SECTION 15. Section 86.013(d), Election Code, is amended to
- 14 read as follows:
- 15 (d) The following textual material, as prescribed by the
- 16 secretary of state, must be printed on the reverse side of the
- 17 official carrier envelope or on a separate sheet accompanying the
- 18 carrier envelope when it is provided:
- 19 (1) the prohibition prescribed by Section 86.006(b);
- 20 (2) the conditions for delivery by common or contract
- 21 carrier prescribed by Sections 81.005 and 86.006;
- 22 (3) the requirements for the legal execution and
- 23 delivery of the carrier envelope, including the prohibition on
- 24 compensation for depositing carrier envelopes containing ballots
- 25 voted by other persons under Section 86.0105 [86.0052];
- 26 (4) the prohibition prescribed by Section 86.006(e);
- 27 and

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- 1 (5) the offenses prescribed by Sections 86.006(f) and
- 2 86.010(f).
- 3 SECTION 16. Section 87.041, Election Code, is amended by
- 4 amending Subsections (b) and (e) and adding Subsection (g) to read
- 5 as follows:
- 6 (b) A ballot may be accepted only if:
- 7 (1) the carrier envelope certificate is properly
- 8 executed in compliance with Sections 86.006 and 86.010;
- 9 (2) neither the voter's signature on the ballot
- 10 application nor the signature on the carrier envelope certificate
- 11 is determined to have been executed by a person other than the
- 12 voter, unless signed by a witness;
- 13 (3) the voter's ballot application states a legal
- 14 ground for early voting by mail;
- 15 (4) the voter is registered to vote, if registration
- 16 is required by law;
- 17 (5) the address to which the ballot was mailed to the
- 18 voter, as indicated by the application, was outside the voter's
- 19 county of residence, if the ground for early voting is absence from
- 20 the county of residence;
- 21 (6) for a voter to whom a statement of residence form
- 22 was required to be sent under Section 86.002(a), the statement of
- 23 residence is returned in the carrier envelope and indicates that
- 24 the voter satisfies the residence requirements prescribed by
- 25 Section 63.0011; and
- 26 (7) the address to which the ballot was mailed to the
- 27 voter is an address that is otherwise required by Sections 84.002

- 1 and 86.003.
- 2 (e) In making the determination under Subsection (b)(2),
- 3 the board may also compare the signatures with any two or more
- 4 signatures of the voter made within the preceding six years and on
- 5 file with the voter registrar to confirm that the signatures are
- 6 those of the same person [but may not use the signatures to
- 7 determine that the signatures are not those of the same person].
- 8 (g) A person commits an offense if the person intentionally
- 9 accepts a ballot or causes a ballot to be accepted for voting that
- 10 does not meet the requirements of Subsection (b). An offense under
- 11 this subsection is a Class A misdemeanor.
- 12 SECTION 17. Section 87.0431, Election Code, is amended to
- 13 read as follows:
- 14 Sec. 87.0431. NOTICE OF REJECTED BALLOT. (a) Not later
- 15 than the 10th day after election day, the presiding judge of the
- 16 early voting ballot board shall deliver written notice of the
- 17 reason for the rejection of a ballot to the voter at the residence
- 18 address on the ballot application. If the ballot was transmitted
- 19 to the voter by e-mail under Subchapter C, Chapter 101, the
- 20 presiding judge shall also provide the notice to the e-mail address
- 21 to which the ballot was sent.
- 22 (b) The presiding judge shall, not later than the 10th day
- 23 after election day, deliver written notice to the attorney general,
- 24 including certified copies of the carrier envelope and
- 25 <u>corresponding ballot application</u>, of any ballot rejected because:
- 26 (1) the voter was deceased;
- 27 (2) the voter already voted in person in the same

- 1 election;
- 2 (3) the signatures on the carrier envelope and ballot
- 3 application were not executed by the same person;
- 4 (4) the carrier envelope certificate lacked a witness
- 5 signature; or
- 6 (5) the carrier envelope certificate was improperly
- 7 <u>executed by an assistant.</u>
- 8 SECTION 18. Section 86.0052, Election Code, is repealed.
- 9 SECTION 19. The changes in law made by this Act apply only
- 10 to an offense committed on or after the effective date of this Act.
- 11 An offense committed before the effective date of this Act is
- 12 governed by the law in effect on the date the offense was committed,
- 13 and the former law is continued in effect for that purpose. For
- 14 purposes of this section, an offense was committed before the
- 15 effective date of this Act if any element of the offense occurred
- 16 before that date.
- 17 SECTION 20. This Act takes effect September 1, 2017.